LEGISLATURE OF NEBRASKA

ONE HUNDRED FIRST LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 825

Introduced by Karpisek, 32.

Read first time January 08, 2010

Committee: General Affairs

A BILL

1	FOR AN	ACT relating to horseracing; to amend sections 2-219,
2		2-1203, 2-1203.01, 2-1203.02, 2-1207, 2-1207.01, 2-1208,
3		2-1211, 2-1216, 2-1221, 2-1222, 2-1226, and 28-1113,
4		Reissue Revised Statutes of Nebraska; to eliminate
5		provisions relating to teleracing and telephonic
6		wagering and provide requirements for licensing satellite
7		facilities for wagering as prescribed; to harmonize
8		provisions; to provide an operative date; to repeal
9		the original sections; and to outright repeal sections
10		2-1230, 2-1231, 2-1232, 2-1233, 2-1234, 2-1235, 2-1236,
11		2-1237, 2-1238, 2-1239, 2-1240, 2-1241, and 2-1242,
12		Reissue Revised Statutes of Nebraska.

13 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 2-219, Reissue Revised Statutes of

2 Nebraska, is amended to read:

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3 2-219 No person shall be permitted to exhibit or conduct indecent shows or dances or to engage in any gambling or other 4 5 games of chance or horseracing, either inside the enclosure where any state fair or district or county agricultural society fair 6 7 is being held or within forty rods thereof, during the time of 8 holding such fairs. Nothing in this section shall be construed to 9 prohibit wagering on the results of horseraces by the parimutuel 10 or certificate method when conducted by licensees within the racetrack enclosure at licensed horserace meetings or at a 11 12 satellite facility, to prohibit the operation of bingo games 13 as provided in the Nebraska Bingo Act, to prohibit the conduct of 14 lotteries pursuant to the Nebraska County and City Lottery Act, 15 to prohibit the conduct of lotteries or raffles pursuant to the 16 Nebraska Lottery and Raffle Act or the Nebraska Small Lottery and Raffle Act, or to prohibit the sale of pickle cards pursuant to 17 18 the Nebraska Pickle Card Lottery Act. Nothing in this section shall be construed to prohibit the sale of intoxicating liquors, wine, 19 20 or beer by a person properly licensed pursuant to Chapter 53 on 21 premises under the control of the Nebraska State Fair Board or any 22 county agricultural society. Any person who violates this section shall be quilty of a Class V misdemeanor. The trial of speed of 23

horses under direction of the society shall not be included in the

term horseracing. Upon the filing of proof with the State Treasurer

1 of a violation of this section inside the enclosure of such fair,

- 2 the amount of money appropriated shall be withheld from any money
- 3 appropriated for the ensuing year.
- 4 Sec. 2. Section 2-1203, Reissue Revised Statutes of
- 5 Nebraska, is amended to read:
- 6 2-1203 The State Racing Commission shall have power to
- 7 prescribe and enforce rules and regulations governing horseraces
- 8 and race meetings licensed as provided in sections 2-1201 to
- 9 $\frac{2-1242}{2}$ 2-1229 and sections 13 to 20 of this act. Such rules and
- 10 regulations shall contain criteria to be used by the commission for
- 11 decisions on approving and revoking track licenses and licenses for
- 12 teleracing satellite facilities and telephonic wagering and setting
- 13 racing dates.
- 14 The commission may revoke or suspend licenses issued to
- 15 racing industry participants and may, in lieu of or in addition
- 16 to such suspension or revocation, impose a fine in an amount
- 17 not to exceed five thousand dollars upon a finding that a rule
- 18 or regulation has been violated by a licensed racing industry
- 19 participant. The exact amount of the fine shall be proportional
- 20 to the seriousness of the violation and the extent to which the
- 21 licensee derived financial gain as a result of the violation.
- 22 The commission may delegate to a board of stewards such
- 23 of the commission's powers and duties as may be necessary to carry
- 24 out and effectuate the purposes of sections 2-1201 to $\frac{2-1242}{2}$.
- 25 2-1229 and sections 13 to 20 of this act.

Any decision or action of such board of stewards may be

- 2 appealed to the commission or may be reviewed by the commission on
- 3 its own initiative. The board of stewards may impose a fine not
- 4 to exceed fifteen hundred dollars upon a finding that a rule or
- 5 regulation has been violated.
- 6 The commission shall remit administrative fines collected
- 7 under this section to the State Treasurer for distribution in
- 8 accordance with Article VII, section 5, of the Constitution of
- 9 Nebraska.
- 10 Sec. 3. Section 2-1203.01, Reissue Revised Statutes of
- 11 Nebraska, is amended to read:
- 12 2-1203.01 The State Racing Commission shall:
- 13 (1) Enforce all state laws covering horseracing as
- 14 required by sections 2-1201 to $\frac{2-1242}{2-1229}$ and sections 13
- 15 to 20 of this act and enforce rules and regulations adopted
- 16 and promulgated by the commission under the authority of section
- 17 2-1203;
- 18 (2) License racing industry participants, race officials,
- 19 mutuel employees, teleracing satellite facility employees,
- 20 telephone deposit center employees, concessionaires, and such other
- 21 persons as deemed necessary by the commission and approve and
- 22 license teleracing satellite facilities and telephonic wagering if
- 23 the license applicants meet eligibility standards established by
- 24 the commission;
- 25 (3) Prescribe and enforce security provisions, including,

1 but not limited to, the restricted access to areas within track

- 2 enclosures, backstretch areas, and teleracing satellite facilities,
- 3 and prohibitions against misconduct or corrupt practices;
- 4 (4) Determine or cause to be determined by chemical
- 5 testing and analysis of body fluids whether or not any prohibited
- 6 substance has been administered to the winning horse of each race
- 7 and any other horse selected by the board of stewards;
- 8 (5) Verify the certification of horses registered as
- 9 being Nebraska-bred under section 2-1213; and
- 10 (6) Collect and verify the amount of revenue received by
- 11 the commission under section 2-1208.
- 12 Sec. 4. Section 2-1203.02, Reissue Revised Statutes of
- 13 Nebraska, is amended to read:
- 14 2-1203.02 (1) Any person applying for or holding a
- 15 license to participate in or be employed at a horserace meeting
- 16 licensed by the State Racing Commission shall be subject to
- 17 fingerprinting and a check of his or her criminal history
- 18 record information maintained by the Identification Division of
- 19 the Federal Bureau of Investigation for the purpose of determining
- 20 whether the commission has a basis to deny the license application
- 21 or to suspend, cancel, or revoke the person's license, except
- 22 that the commission shall not require a person to be fingerprinted
- 23 if such person has been previously fingerprinted in connection
- 24 with a license application in this state or any other state
- 25 within the last five years prior to the application for such

1 license. Any person involved in the administration or management

- 2 of a racetrack or satellite facility, including the governing
- 3 body, shall be subject to fingerprinting and a check of his
- 4 or her criminal history record information maintained by the
- 5 Identification Division of the Federal Bureau of Investigation.
- 6 The applicant, licensee, or person involved in the administration
- 7 or management of a racetrack or satellite facility shall pay the
- 8 actual cost of any fingerprinting or check of his or her criminal
- 9 history record information. The requirements of this subsection
- 10 shall not apply to employees of concessions who do not work in
- 11 restricted-access areas, admissions employees whose duties involve
- 12 only admissions ticket sales and verification or parking receipts
- 13 sales and verification, and medical or emergency services personnel
- 14 authorized to provide such services at the racetrack or satellite
- 15 facility.
- 16 (2) If the applicant is an individual who is applying for
- 17 a license to participate in or be employed at a horserace meeting,
- 18 the application shall include the applicant's social security
- 19 number.
- 20 Sec. 5. Section 2-1207, Reissue Revised Statutes of
- 21 Nebraska, is amended to read:
- 22 2-1207 (1) Within the enclosure of any racetrack where
- 23 a race or race meeting licensed and conducted under sections
- 24 2-1201 to 2-1218 is held or at a racetrack licensed to simulcast
- 25 races or conduct interstate simulcasting, the parimutuel method

or system of wagering on the results of the respective races 1 2 may be used and conducted by the licensee. Wagers placed through 3 licensed teleracing satellite facilities or by approved telephonic wagering as authorized by sections 2-1230 to 2-1242 13 to 20 of 4 5 this act shall be deemed to be wagers placed and accepted within 6 the enclosure of any the racetrack that operates the satellite 7 facility. Under such system, the licensee may receive wagers of 8 money from any person present at such race or racetrack receiving 9 the simulcast race or conducting interstate simulcasting or placed 10 through a licensed teleracing satellite facility or by approved 11 telephonic wagering by any person who may legally wager on any 12 horse in a race selected by such person to run first in such 13 race, and the person so wagering shall acquire an interest in 14 the total money so wagered on all horses in such race as first 15 winners in proportion to the amount of money wagered by him 16 or her. Such licensee shall issue to each person so wagering a certificate on which shall be shown the number of the race, the 17 18 amount wagered, and the number or name of the horse selected by 19 such person as first winner. As each race is run, at the option of 20 the licensee, the licensee may deduct from the total sum wagered 21 on all horses as first winners not less than fifteen percent or 22 more than eighteen percent from such total sum, plus the odd cents 23 of the redistribution over the next lower multiple of ten. At the option of the licensee, the licensee may deduct up to and including 24 25 twenty-five percent from the total sum wagered by exotic wagers

as defined in section 2-1208.03. The State Racing Commission may 1 2 authorize other levels of deduction on wagers conducted by means of 3 interstate simulcasting. The licensee shall notify the commission in writing of the percentages the licensee intends to deduct during 5 the live race meet conducted by the licensee and shall notify the 6 commission at least one week in advance of any changes to such 7 percentages the licensee intends to make. The licensee shall also 8 deduct from the total sum wagered by exotic wagers, if any, the tax 9 plus the odd cents of the redistribution over the next multiple of 10 ten as provided in subsection (1) of section 2-1208.04. The balance remaining on hand shall be paid out to the holders of certificates 11 12 on the winning horse in the proportion that the amount wagered by 13 each certificate holder bears to the total amount wagered on all 14 horses in such race to run first. The licensee may likewise receive 15 such wagers on horses selected to run second, third, or both, or in such combinations as the commission may authorize, the method, 16 17 procedure, and authority and right of the licensee, as well as the 18 deduction allowed to the licensee, to be as specified with respect 19 to wagers upon horses selected to run first. 20 (2) At all race meets held pursuant to this section, the 21 licensee shall deduct from the total sum wagered one-third of the 22 amount over fifteen percent deducted pursuant to subsection (1) of 23 this section on wagers on horses selected to run first, second, or

agriculture and horse breeding in Nebraska and for the support and

third and one percent of all exotic wagers to be used to promote

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1 preservation of horseracing pursuant to section 2-1207.01.

- 2 (3) No person under nineteen years of age shall be
- 3 permitted to make any parimutuel wager, and there shall be no
- 4 wagering except under the parimutuel method outlined in this
- 5 section. Any person, association, or corporation who knowingly
- 6 aids or abets a person under nineteen years of age in making a
- 7 parimutuel wager shall be guilty of a Class IV misdemeanor.
- 8 Sec. 6. Section 2-1207.01, Reissue Revised Statutes of
- 9 Nebraska, is amended to read:
- 2-1207.01 The amount deducted from wagers pursuant to subsection (2) of section 2-1207 may be used to promote agriculture and horsebreeding in Nebraska, and shall be distributed as purse supplements and breeder and stallion awards for Nebraska-bred horses, as defined and registered pursuant to section 2-1213, at the racetrack where the funds were generated, and may be used for
- 16 racetrack construction and maintenance, except that if a racetrack
- 17 does not continue to conduct live race meets, amounts deducted
- 18 may be distributed as purse supplements and breeder and stallion
- 19 awards at racetracks that conduct live race meets and amounts
- 20 deducted pursuant to a contract with the organization representing
- 21 the majority of the licensed owners and trainers at the racetrack's
- 22 most recent live race meet shall be used by that organization to
- 23 promote live thoroughbred horseracing in the state or as purse
- 24 supplements at racetracks that conduct live race meets in the
- 25 state. Any costs incurred by the State Racing Commission pursuant

1 to this section and subsection (2) of section 2-1207 shall be

- 2 separately accounted for and be deducted from such funds.
- 3 Sec. 7. Section 2-1208, Reissue Revised Statutes of
- 4 Nebraska, is amended to read:
- 5 2-1208 For all race meetings, every corporation or
- 6 association licensed under the provisions of sections 2-1201
- 7 to 2-1218 shall pay the tax imposed by section 2-1208.01 and
- 8 shall also pay to the State Racing Commission the sum of
- 9 sixty-four one hundredths of one percent of the gross sum wagered
- 10 by the parimutuel method at each licensed racetrack enclosure,
- 11 including all sums wagered at satellite facilities operated by
- 12 such racetrack, during the calendar year. For race meetings devoted
- 13 principally to running live races, the licensee shall pay to the
- 14 commission the sum of fifty dollars for each live racing day that
- 15 the licensee serves as the host track for intrastate simulcasting
- 16 and twenty-five dollars for any other live racing day. For each day
- 17 that wagering is conducted at a satellite facility, the licensee
- 18 shall pay to the commission the sum of five dollars.
- 19 No other license tax, permit tax, occupation tax, or
- 20 excise tax or racing fee, except as provided in this section
- 21 and in sections $2-1203_{7}$ and 2-1208.01, and $2-1242_{7}$ shall be
- 22 levied, assessed, or collected from any such licensee by the state
- 23 or by any county, township, district, city, village, or other
- 24 governmental subdivision or body having power to levy, assess, or
- 25 collect any such tax or fee.

1 Sec. 8. Section 2-1211, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 2-1211 Every corporation or association licensed under
- 4 sections 2-1201 to 2-1218 shall so keep its books and records as
- 5 to clearly show the total number of admissions to races conducted
- 6 by it on each racing day, including the number of admissions
- 7 upon free passes or complimentary tickets, and the amount received
- 8 daily from admission fees and the total amount of money wagered
- 9 during the race meeting, including wagers at locations to which
- 10 its races were simulcast, including satellite facilities, and at
- 11 races which it received via simulcast from other racetracks, and
- 12 shall furnish to the State Racing Commission such reports and
- 13 information as it may require with respect thereto. At the end of
- 14 each race meeting, the licensee shall furnish to the commission
- 15 and the Governor a complete audit by a certified public accountant
- 16 detailing all expenses and disbursements. Such audit shall be in
- 17 the form specified by the commission and shall be filed on or
- 18 before February 1 following such meet.
- 19 Sec. 9. Section 2-1216, Reissue Revised Statutes of
- 20 Nebraska, is amended to read:
- 21 2-1216 The parimutuel system of wagering on the results
- 22 of horseraces, when conducted within the racetrack enclosure
- 23 at licensed horserace meetings or through teleracing satellite
- 24 facilities, shall not under any circumstances be held or construed
- 25 to be unlawful, any other statutes of the State of Nebraska to

1 the contrary notwithstanding. The money inuring to the State Racing

- 2 Commission under sections 2-1201 to 2-1218 and $\frac{2-1230}{2}$ to $\frac{2-1242}{2}$
- 3 sections 13 to 20 of this act from permit fees or from other
- 4 sources shall never be considered as license money. It is the
- 5 intention of the Legislature that the funds arising under such
- 6 sections be construed as general revenue to be appropriated and
- 7 allocated exclusively for the specific purposes set forth in such
- 8 sections.
- 9 Sec. 10. Section 2-1221, Reissue Revised Statutes of
- 10 Nebraska, is amended to read:
- 11 2-1221 Except as provided in sections 2-1207 and 2-1230
- 12 to 2-1242, sections 13 to 20 of this act, whoever directly or
- 13 indirectly accepts anything of value to be wagered or to be
- 14 transmitted or delivered for wager in any parimutuel system of
- 15 wagering on horseraces or delivers anything of value which has
- 16 been received outside of the enclosure of a racetrack holding a
- 17 race meet licensed under Chapter 2, article 12, or at a satellite
- 18 facility to be placed as wagers in the parimutuel pool within such
- 19 enclosure or at such satellite facility shall be guilty of a Class
- 20 II misdemeanor.
- 21 Sec. 11. Section 2-1222, Reissue Revised Statutes of
- 22 Nebraska, is amended to read:
- 23 2-1222 There is hereby created the Racing Commission's
- 24 Cash Fund from which shall be appropriated such amounts as are
- 25 available therefrom and as shall be considered incident to the

1 administration of the State Racing Commission's office. The fund

- 2 shall contain all license fees and gross receipt taxes collected
- 3 by the commission as provided under sections 2-1203, 2-1203.01,
- 4 and 2-1208₇ and 2-1242 but shall not include taxes collected
- 5 pursuant to section 2-1208.01, and such fees and taxes collected
- 6 shall be remitted to the State Treasurer for credit to the Racing
- 7 Commission's Cash Fund. Any money in the fund available for
- 8 investment shall be invested by the state investment officer
- 9 pursuant to the Nebraska Capital Expansion Act and the Nebraska
- 10 State Funds Investment Act.
- 11 Sec. 12. Section 2-1226, Reissue Revised Statutes of
- 12 Nebraska, is amended to read:
- 13 2-1226 Any racetrack issued a license under sections
- 14 2-1201 to 2-1223 which operates at least one live race meet during
- 15 each calendar year except as provided in section 2-1228 may apply
- 16 to the commission for a simulcast facility license. An application
- 17 for such license shall be in such form as may be prescribed by
- 18 the commission and shall contain such information, material, or
- 19 evidence as the commission may require. Any racetrack issued a
- 20 simulcast facility license may display the simulcast of a horserace
- 21 on which parimutuel wagering shall be allowed, either at such
- 22 racetrack or at any authorized satellite facility.
- Sec. 13. (1) The Legislature finds that:
- 24 (a) The horseracing, horse breeding, and parimutuel
- 25 wagering industries are important sectors of the agricultural

1 economy of the state, provide substantial revenue for state and

- 2 local governments, and employ many residents of the state;
- 3 (b) The ability to provide licensed and regulated
- 4 satellite facilities through which parimutuel wagering is permitted
- 5 holds the potential to strengthen the horseracing industry and
- 6 further its economic contributions to the state and its citizens
- 7 and it is in the best interests of the state to encourage
- 8 experimentation with parimutuel wagering through licensed satellite
- 9 facilities; and
- 10 (c) Parimutuel wagering through satellite facilities
- 11 should be authorized and regulated in a manner which would not
- 12 unreasonably jeopardize horseracing or employment opportunities or
- 13 infringe on current operations or markets of licensed racetracks.
- 14 (2) The Legislature hereby authorizes parimutuel wagering
- 15 through satellite facilities on horseraces conducted within the
- 16 state and on simulcasting and interstate simulcasting received by
- 17 <u>licensed racetracks within the state under the regulation of the</u>
- 18 State Racing Commission in the manner and subject to the conditions
- 19 provided in sections 2-1207 and sections 13 to 20 of this act.
- 20 Sec. 14. For purposes of sections 13 to 20 of this act,
- 21 satellite facility means a licensed facility that is outside
- 22 the premises of a licensed racetrack that is used for the
- 23 purpose of conducting satellite wagering and (1) contains one
- 24 or more betting terminals that are electronically linked and
- 25 instantaneously transmit the wagering information to the parimutuel

1 pool for acceptance, (2) issues tickets as evidence of such

- 2 wagering, and (3) is a place where wagers may be placed and
- 3 winnings may be paid.
- 4 Sec. 15. The State Racing Commission shall have general
- 5 jurisdiction over the approval of and shall issue licenses to
- 6 licensed racetracks for the operation of satellite facilities. The
- 7 commission shall adopt and promulgate rules and regulations to
- 8 carry out sections 13 to 20 of this act.
- 9 Sec. 16. The State Racing Commission shall not issue a
- 10 license for a satellite facility unless the local governing body
- 11 of the city or village in which such facility is proposed or of
- 12 the county, if the facility is not within the corporate limits
- 13 of a city or village, has by ordinance or resolution approved the
- 14 operation of the facility within such jurisdiction.
- 15 Sec. 17. Any licensed racetrack conducting live racing
- 16 may, alone or jointly with other licensed racetracks conducting
- 17 live racing, own and operate satellite facilities and may own and
- 18 operate as many such facilities as may be authorized by the State
- 19 Racing Commission.
- 20 Sec. 18. A licensed racetrack may conduct wagering
- 21 through a satellite facility on intrastate simulcasting and
- 22 interstate simulcasting if otherwise licensed to do so by the State
- 23 Racing Commission.
- 24 Sec. 19. (1) Any licensed racetrack desiring to own and
- 25 operate a satellite facility shall submit a feasibility study and

1 plan of operation to the State Racing Commission along with the

- 2 application therefor.
- 3 (2) The feasibility study shall include:
- 4 (a) The number of satellite facilities requested and
- 5 location of each satellite facility requested;
- 6 (b) The potential market; and
- 7 (c) The estimated costs of operation.
- 8 (3) The plan of operation shall include the following:
- 9 (a) A narrative description of the system and how it
- 10 works;
- 11 (b) The types and approximate cost of data processing,
- 12 communication, and transmission facilities that will be utilized,
- 13 including any backup systems; and
- 14 (c) Security measures.
- The commission may request additional information from
- 16 the applicant.
- 17 Sec. 20. The State Racing Commission shall hold a hearing
- 18 prior to acting upon an application for a satellite facility. The
- 19 commission shall take into consideration the legislative findings
- 20 set forth in section 13 of this act in deciding whether to approve
- 21 and license a facility. All satellite facilities shall conform to
- 22 local zoning requirements and ordinances.
- 23 Sec. 21. Section 28-1113, Reissue Revised Statutes of
- 24 Nebraska, is amended to read:
- 25 28-1113 Nothing in this article shall be construed to:

1 (1) Apply to or prohibit wagering on the results of

- 2 horseraces by the parimutuel or certificate method when conducted
- 3 by licensees within the racetrack enclosure at licensed horserace
- 4 meetings or at a satellite facility; or
- 5 (2) Prohibit or punish the conducting or participating in
- 6 any bingo, lottery by the sale of pickle cards, lottery, raffle,
- 7 or gift enterprise when conducted in accordance with the Nebraska
- 8 Bingo Act, the Nebraska County and City Lottery Act, the Nebraska
- 9 Lottery and Raffle Act, the Nebraska Pickle Card Lottery Act, the
- 10 Nebraska Small Lottery and Raffle Act, the State Lottery Act, or
- 11 section 9-701.
- 12 Sec. 22. This act only becomes operative upon the
- 13 adoption of the amendment to the Constitution of Nebraska that
- 14 authorizes the changes made by this legislative bill by the
- 15 electorate at the general election in November 2010.
- 16 Sec. 23. Original sections 2-219, 2-1203, 2-1203.01,
- 17 2-1203.02, 2-1207, 2-1207.01, 2-1208, 2-1211, 2-1216, 2-1221,
- 18 2-1222, 2-1226, and 28-1113, Reissue Revised Statutes of Nebraska,
- 19 are repealed.
- 20 Sec. 24. The following sections are outright repealed:
- 21 Sections 2-1230, 2-1231, 2-1232, 2-1233, 2-1234, 2-1235, 2-1236,
- 22 2-1237, 2-1238, 2-1239, 2-1240, 2-1241, and 2-1242, Reissue Revised
- 23 Statutes of Nebraska.